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असाधारण

EXTRAORDINARY

भाग II — खण्ड 2

PART II — Section 2

प्राधिकार से प्रकाशित

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इस भाग में भिन्न पृष्ठ संख्या दी जाती है जिससे कि यह अलग संकलन के रूप में रखा जा सके।
Separate paging is given to this Part in order that it may be filed as a separate compilation.

LOK SABHA

The following Bills were introduced in Lok Sabha on 23rd March, 2020:—

BILL NO. 100 OF 2020

A Bill to establish and declare an institution to be known as the National Forensic Sciences University as an institution of national importance to facilitate and promote studies and research and to achieve excellence in the field of forensic science in conjunction with applied behavioural science studies, law, criminology and other allied areas and technology and other related fields, and to provide for matters connected therewith or incidental thereto.

BE it enacted by Parliament in the Seventy-first Year of the Republic of India as follows:—

CHAPTER I

PRELIMINARY

1. (1) This Act may be called the National Forensic Sciences University Act, 2020.

Short title and
commencement.

(2) It shall come into force on such date as the Central Government may, by notification in the Official Gazette, appoint, and different dates may be appointed for different provisions of this Act.

Declaration of
National
Forensic
Sciences
University as
an institution
of national
importance.

2. Whereas the objects of the National Forensic Sciences University are such as to make it an institution of national importance, it is hereby declared that the National University of Forensic Sciences is an institution of national importance.

Definitions.

3. In this Act, unless the context otherwise requires,—

(a) "Academic Council" means the Academic Council of the University referred to in section 18;

(b) "academic staff" means teachers and such categories of staff as are designated to be academic staff by the Statutes;

(c) "affiliated college" means an institution recognised as such by the Board of Governors in accordance with the provisions of this Act and the Statutes made thereunder;

(d) "Board of Governors" means the Board of Governors of the University referred to in section 15;

(e) "campus" means the campus of the Gujarat Forensic Sciences University situated at Gandhinagar, Gujarat, and that of the Lok Nayak Jayaprakash Narayan National Institute of Criminology and Forensic Sciences situated at Rohini, New Delhi, or such other campus as may be established by the University at any place within India or outside India;

(f) "Chancellor" means the Chancellor of the University;

(g) "college" means a college or institution maintained or admitted to the privileges of the University for imparting education and training in forensic sciences or its related disciplines;

(h) "Court" means the Court of the University referred to in section 14;

(i) "Dean", in relation to any School campus, means the Dean of such School campus;

(j) "department" means an academic department of the University;

(k) "distance education system" means the system of imparting education through any means of communication such as broadcasting, telecasting, internet, correspondence courses, seminars, contact programmes or the combination of any two or more such means;

(l) "employee" means any person appointed by the University and includes teachers, other academic and non-academic staff of the University;

(m) "Executive Registrar" means the Executive Registrar of the University referred to in section 25;

(n) "Finance Committee" means the Finance Committee of the University referred to in section 28;

(o) "Fund" means the Fund of University referred to in section 35;

(p) "notification" means a notification published in the Official Gazette;

(q) "School" means a school of study of the University;

(r) "Statutes" and "Ordinances" mean, respectively, the Statutes and Ordinances of the University made under this Act;

(s) "student" means a student of the University and its affiliated colleges, and

includes any person who has enrolled for pursuing any course of study in the University;

(*t*) "teachers" means Directors, Deans, professors, associate professors, assistant professors and such other persons as may be appointed for imparting instruction or conducting research or for giving guidance for research or rendering assistance to students, in the University or in any college or institution maintained by the University;

(*u*) "University" means the National Forensic Sciences University established under this Act;

(*v*) "Vice-Chancellor" means the Vice-Chancellor of the University referred to in section 21.

CHAPTER II

ESTABLISHMENT OF UNIVERSITY

Gujarat Act 17
of 2008.

4. (1) The Gujarat Forensic Sciences University, Gandhinagar, Gujarat established under the Gujarat Forensic Sciences University Act, 2008, and the Lok Nayak Jayaprakash Narayan National Institute of Criminology and Forensic Sciences, New Delhi shall be established as an University by the name of National Forensic Sciences University.

Establishment
and
incorporation
of University.

(2) The National Forensic Sciences University shall be a body corporate having perpetual succession and a common seal with power, subject to the provisions of this Act, to acquire, hold and dispose of property and to contract, and shall, by the said name, sue or be sued.

(3) The headquarters of the University shall be at Gandhinagar, Gujarat.

(4) The campuses of the University shall include the campuses situated at Gujarat Forensic Sciences University, Gandhinagar, Gujarat, and the Lok Nayak Jayaprakash Narayan National Institute of Criminology and Forensic Sciences, New Delhi and such other campuses as the Central Government may, by notification, specify.

(5) The first Chancellor, Vice-Chancellor, Board of Governors, Academic Council, Directors, Deans, Executive Registrar and all other persons who may hereafter become such officers or members, so long as they continue to hold such office or membership, shall constitute the University.

5. On and from the commencement of this Act,—

Effect of
incorporation
of University.

(a) any reference to the Gujarat Forensic Sciences University, Gandhinagar, Gujarat or the Lok Nayak Jayaprakash Narayan National Institute of Criminology and Forensic Sciences, New Delhi in any other law for the time being in force or in any contract or other instrument, shall be deemed as a reference to the University;

(b) all appointments made, orders issued, degrees and other academic distinctions conferred, diplomas and certificates awarded, privileges granted or other things done under the provisions of the Gujarat Forensic Sciences University Act, 2008, in so far as it relates to the Gujarat Forensic Sciences University, Gandhinagar, shall be deemed to have been, respectively, made, issued, conferred, awarded, granted or done under the corresponding provisions of this Act, and, except as otherwise provided by or under this Act or the Statutes or Ordinances or regulations, continue in force unless and until they are superseded by the Statutes or Ordinances made under this Act;

(c) the status of "Centre of Excellence" and "Institute of Strategic or Security related Interest" granted to the Gujarat Forensic Sciences University, Gandhinagar by the Government of Gujarat and the status of "Center of Excellence for Narcotics Drugs and Psychotropic Substances" conferred by the Ministry of Home Affairs, Government of India, to the Gujarat Forensic Sciences University, Gandhinagar, shall be applicable to the University;

Gujarat Act 17
of 2008.

(d) all properties, movable and immovable, of or belonging to the Gujarat Forensic Sciences University, Gandhinagar, Gujarat or the Lok Nayak Jayaprakash Narayan National Institute of Criminology and Forensic Sciences, New Delhi shall vest in the University;

(e) all rights, debts and other liabilities of the Gujarat Forensic Sciences University, Gandhinagar, Gujarat or the Lok Nayak Jayaprakash Narayan National Institute of Criminology and Forensic Sciences, New Delhi shall be transferred to and be the rights, debts and liabilities of the University;

(f) every person employed by the Gujarat Forensic Sciences University, Gandhinagar, Gujarat or the Lok Nayak Jayaprakash Narayan National Institute of Criminology and Forensic Sciences, New Delhi, immediately before such commencement, shall hold his office or service in the University by the same tenure, at the same remuneration and upon the same terms and conditions and with the same rights and privileges as to pension, leave, gratuity, provident fund, and other matters as he would have held if this Act had not been passed, and shall continue to do so unless and until his employment is terminated or until such tenure, remuneration and terms and conditions are duly altered by the Statutes, not detrimental to the service conditions of such employee:

Provided that any reference, by whatever form of words, to the Registrar and other officers of the Gujarat Forensic Sciences University, Gandhinagar, Gujarat or the Lok Nayak Jayaprakash Narayan National Institute of Criminology and Forensic Sciences, New Delhi, in any law for the time being in force, or in any instrument or other document, shall be deemed to be reference to the Executive Registrar and other officers of the University;

(g) any activity for appointment or promotion of academic or non-academic staff underway in the Gujarat Forensic Sciences University, Gandhinagar at the time of commencement of this Act shall be deemed to be valid, and further proceeding in such appointment or promotion shall be taken in accordance with the provisions of this Act and be continued from the stage at the time of commencement of this Act;

(h) every person pursuing, before the commencement of this Act, any academic or research course or programmes of study in the Gujarat Forensic Sciences University, Gandhinagar, shall be deemed to have migrated and registered with the University, on such commencement, at the same level of course or programme and shall continue to pursue such academic or research course and programmes of study in the University;

(i) every person pursuing, before the commencement of this Act, any academic or research course in the Lok Nayak Jayaprakash Narayan National Institute of Criminology and Forensic Sciences, New Delhi, shall continue to pursue their academic courses and programmes of study under the enrolment and affiliation of the Guru Gobind Singh Indraprastha University, Delhi which shall conduct examinations and award degrees to them upon successful completion of such courses and programmes of study;

(j) all suits and other legal proceedings instituted or which could have been instituted by or against the Gujarat Forensic Sciences University, Gandhinagar or the Lok Nayak Jayaprakash Narayan National Institute of Criminology and Forensic Sciences, New Delhi, immediately before the commencement of this Act, shall be continued or instituted by or against the University.

6. The objects of the University shall be —

Objects of
University.

(i) to facilitate and promote academic learning and practices in the field of forensic science in conjunction with applied behavioural science studies, law, legal studies, criminology and other allied areas and technology, including training,

skill-development, research and extension of work with focus on emerging areas in the said fields for strengthening criminal justice institutions in the country;

(ii) to foster research and applied applications in forensic science, applied behavioural science studies, law, legal studies and other allied areas and technology for training, research and development by promoting innovations and best practices;

(iii) to promote and provide advanced institutional and research facilities in the fields of forensic science, applied behavioural science, law, legal studies and other allied areas and technology;

(iv) to create capacities and capabilities of global standards of education, training and research for development of aptitude, skills and knowledge within and outside the country at various levels in the fields of forensic science, applied behavioural science, law, legal studies and other allied areas and technology;

(v) to coordinate with the Central Government and State Governments to improve investigation, crime detection and prevention through projects and research, funded by grants-in-aid from the Central Government and State Governments, in fields of forensic science, applied behavioural science, law, legal studies, criminology and other allied areas and technology;

(vi) to advice and assist the Central Government, State Governments and Union territory Administrations in formulation of relevant policies including their review in the fields of forensic science, applied behavioural science, law, legal studies, criminology and other allied areas and technology;

(vii) to coordinate and network with the institutions having specialisation so as to expand the fields of forensic science, applied behavioural science, law, legal studies, criminology and other allied areas and technology, for promoting academics and research work through various pursuits;

(viii) to administer, maintain and manage the University and to establish such off-site campus and off-shore centres for education, training and research as are necessary for the furtherance of the objects of the University within and outside the country;

(ix) to assist the Central Government or State Governments to accredit forensic science laboratories, provide standard operating procedures, and lay down specifications for forensic equipment and kits to be used for forensic work in the country;

(x) to set-up campus, colleges, schools, centres and institutions of excellence for imparting State of-the-art education, training and research in the fields of forensic science, cyber security and digital forensics, behavioural science, technology and management;

(xi) to assist the Central Government to create and maintain national forensic data base required for criminal investigation, including fingerprints, voice, Deoxyribonucleic Acid (DNA), firearms, counterfeit currency, narcotic drugs and psychotropic substances, cyber security, cyber defence and internal security;

(xii) to undertake special projects for Central Government and State Governments; and

(xiii) to undertake any other objects, not inconsistent with the provisions of this Act which the Central Government may, by notification, specify in this behalf.

7. (1) Subject to the provisions of this Act, the University shall exercise the following powers and perform the following functions, namely:—

(a) to provide for studies, training, skill-development, research and extension of work in forensic science, applied behavioural science, law, legal studies, criminology

Powers and
functions of
University.

and other allied areas and technology with focus on emerging areas of forensic science studies and related technologies;

(b) to establish and maintain campuses, colleges, institutions, schools, departments, laboratories, libraries, centres of research, training, skill-development, research and specialised studies within and outside the country;

(c) to plan and prescribe courses of study or skill-development, such as degrees, diplomas, and certificates;

(d) to hold examinations and grant degrees, diplomas, certificates and other academic distinctions;

(e) to confer honorary degrees or other distinctions;

(f) to grant, subject to such conditions as the University may determine, diplomas or certificates to, of evaluation or any other method of testing, and to withdraw any such diplomas, certificates, degrees or other academic distinction for good and sufficient cause;

(g) to provide facilities through the distance education system to such persons as it may determine;

(h) to introduce semester system, continuous evaluation and choice-based credit system and enter into agreements with other Universities and academic institutions for credit transfer and joint degree programmes;

(i) to make provisions for research and advisory services and for that purpose to enter into such arrangements with other institutions or bodies, national or international, as the University may deem necessary;

(j) to receive grants-in-aid to undertake projects for research and special assignments for the Central Government and State Governments;

(k) to determine, specify and receive payment of fees and other charges as the University may deem fit, from students and any other person, institution or body corporate for instruction and other services, including training, consultancy and advisory services, provided by the University;

(l) to establish, maintain and manage University buildings, halls, hostels and other campuses for the University in any other place;

(m) to affiliate colleges and institutions of higher learning for such purposes as the University may determine and to withdraw such recognition;

(n) to supervise and control the residence and regulate the discipline of students of the University and to make arrangements for promoting their health, general welfare, cultural and corporate life;

(o) to create academic and other teaching posts and to make appointments thereto (except the posts of Chancellor and Vice-Chancellor) as may be necessary for imparting instruction and managing the affairs of the University;

(p) to appoint on contract or otherwise visiting professors, emeritus professors, consultants, scholars including those located outside the country, and such other persons who may contribute to the advancement of the University;

(q) to create non-teaching, administrative, ministerial and other posts in the University and to make appointment thereto;

(r) to cooperate, collaborate or partner or associate with educational or other institutions and organisations, public and private, including those located outside the country having objects wholly or partly similar to those of the University by exchange of teachers and scholars and generally in such manner as may be conducive to their common objects;

(s) to institute and award fellowships, scholarships, exhibitions, prizes and medals;

(t) to provide for the preparation of instructional material including related software and other audio-visual aids;

(u) to sponsor and make provision for research and development in areas of core competence of the University;

(v) to enter into, carry out, vary or cancel contracts;

(w) to demand and receive such fees and other charges as may be specified by Ordinances;

(x) to receive benefactions, donations and gifts from persons and to name after them such chairs, institutions, buildings and the like, as the University may determine, whose gift and donations to the University is worth such as the University may decide;

(y) to acquire, hold, manage and dispose of any property, movable or immovable, including trust and endowment properties for the purposes of the University;

(z) to initiate measures to enlist the cooperation of the industry to provide complementary facilities;

(za) to establish off-shore campus at any place outside the country as and when it is considered necessary for advancing the aims and objectives of the University;

(zb) to provide for printing, reproduction and publication of research and other work;

(zc) to provide, control and maintain discipline among the students and all categories of employees and to lay down the conditions of service of such employees, including their code of conduct;

(zd) to conduct innovative experiments and develop new methods and technologies in the field of science, technology and management in relation to the domains of investigation, prevention and detection of crimes and furthering the cause of criminal justice systems in order to achieve international standards of such education, training research and consultancy;

(ze) to admit students for courses in Institute and its affiliated centers and institutes on an all India basis in such manner as may be laid down in the Statutes;

(zf) to admit foreign students, Overseas Citizen of India card holder, Person of Indian Origin, non-resident Indian, children of Indian workers in Gulf and South-East Asian Countries, in such manner and as may be laid down in the Statutes;

(zg) to purchase or to take on lease any land or building or works which may be necessary or convenient for the purpose of the University on such terms and conditions as it may think fit and proper and to construct, alter and maintain any such buildings or works;

(zh) to raise and borrow moneys on bonds, mortgages, promissory notes or other obligations or securities founded or based upon all or any of the properties and assets of the University or without any securities and upon such terms and conditions as it may think fit and to pay out of the funds of the University, all expenses incidental to the raising of moneys, to repay and redeem any money borrowed after taking prior permission of the Board of Governors;

(zi) to invest the funds of the University in or upon such securities and transpose any investment from time to time in such manner as it may deem fit in the interest of University; and

(zj) to do all such things as may be necessary, incidental or conducive to the attainment of all or any of the objects of the University.

(2) Notwithstanding anything contained in sub-section (1), the University shall not dispose of in any manner any immovable property without the prior approval of the Central Government.

Jurisdiction of University.

8. The jurisdiction of the University shall extend to the whole of India.

University to be open to all races, creeds and classes.

9. (1) The University shall be open to all persons irrespective of gender, race, caste, creed, disability, domicile, ethnicity, social or economic background.

(2) No bequest, donation or transfer of any property shall be accepted by the University which in the opinion of the Board of Governors involves conditions or obligations opposed to the spirit and object of this section.

(3) Admissions to every academic programme of study in the University shall be based on merit assessed through transparent and reasonable criteria disclosed prior to the commencement of the process of admission by the University:

Provided that the University shall be a Central Educational Institution for the purposes of the Central Educational Institutions (Reservation in Admission) Act, 2006.

5 of 2007.

Admission of students.

10. (1) It shall be the endeavor of the University to maintain an all-India-character, and high standards of teaching and research.

(2) Admission of students for courses in University shall be made on an all-India basis in such manner as may be specified in the Ordinances.

Teaching at University.

11. All teaching at the University and its campuses or affiliated colleges shall be conducted by and in the name of the University in accordance with the Statutes and Ordinances made in this behalf.

CHAPTER III

AUTHORITIES OF UNIVERSITY

Authorities of University.

12. The following shall be the authorities of the University, namely:—

- (a) Chancellor;
- (b) Court;
- (c) Board of Governors;
- (d) Academic Council;
- (e) Board for Affiliation and Recognition;
- (f) Finance Committee; and

(g) such other authorities as may laid down in the Statutes to be the authorities of the University.

Chancellor.

13. (1) The Central Government may, by notification, appoint a person of eminence as the Chancellor of the University in consultation with such State Governments as it deems fit.

(2) The Chancellor shall, by virtue of his office, be the Head of the University and shall preside at the convocations of the University held for conferring degrees.

(3) The Chancellor may invite any person or persons of eminence to advise the University in relation to the affairs of the University as and when necessary.

(4) Notwithstanding anything contained in this Act, the Chancellor may order or undertake an inspection or inquiry, if he deems it necessary.

(5) The Chancellor shall have such other powers as may be laid down in the Statutes.

14. (1) The Central Government shall, by notification, constitute a Court for the University to be headed by the Chancellor. Court.

(2) The members of the Court shall be nominated by the Central Government, in consultation with such State Governments as it deems fit, from amongst persons of eminence, including from the fields of forensics, bio-technology, criminal justice, law enforcement, technology and academia.

(3) The term of office of members of the Court shall be such as may be laid down in the Statutes.

(4) The Vice-Chancellor shall be the convenor of the Court.

(5) Subject to the provisions of this Act, the Court shall have the following powers and perform the following functions, namely:—

(a) to review, from time to time, the broad policies and programmes of the University, and to suggest measures for the improvement and development of the University;

(b) to consider and pass resolutions on the annual report and the annual accounts of the University and the audit report on such accounts; and

(c) to perform such other functions as may be laid down in the Statutes.

(6) The Court shall meet at least once in a year.

15. (1) The Board of Governors of the University shall consist of the following members, namely:— Board of Governors.

(a) Vice-Chancellor—Chairperson, *ex officio*;

(b) Financial Adviser, Ministry of Home Affairs, Government of India—member, *ex officio*;

(c) one representative of the Ministry of Home Affairs in the Government of India not below the rank of Joint Secretary—member, *ex officio*;

(d) an officer of the Home Department, not below the rank of the Secretary to the Government of Gujarat—member, *ex officio*;

(e) Registrar General of the High Court of Gujarat—member, *ex officio*;

(f) Director-cum-Chief Forensic Scientist, Director of Forensic Science Services, Ministry of Home Affairs, Government of India—member, *ex officio*;

(g) five persons of eminence selected from the fields of forensic science, law, enforcement, criminology, computer science, engineering, technology, management, forensic medicine and pharmacy, to be nominated by the Central Government, in consultation with such State Governments as it deems fit—members;

(h) all Campus Directors of the University—members, *ex officio*.

(2) The Executive Registrar shall be the Secretary of the Board.

(3) The Chairperson shall exercise such other powers and perform such other functions as may be assigned to him by or under this Act or the Statutes.

16. (1) Subject to the provisions of this Act, the Board of Governors shall be responsible for the general superintendence, direction and the control of affairs of the University and shall exercise all the powers of the University not otherwise provided by this Act, Statutes or Ordinances and shall have the power to review the acts of the Academic Council and the Finance Committee and other committees or authorities of the University. Powers of Board of Governors.

(2) Without prejudice to the provisions of sub-section (1), the Board shall have the following powers and perform the following functions, namely:—

- (i) take decisions on question of policy relating to the administration and working of the University;
- (ii) institute courses of study in the University;
- (iii) make Statutes;
- (iv) modify or cancel Statutes;
- (v) create posts and appoint persons to academic as well as other posts in the University and determine salary structure and the terms and conditions of different cadres of employees;
- (vi) consider and pass resolutions on the annual report, annual accounts and the budget estimates of the University for every financial year;
- (vii) invest money and funds of the University and to take decision on the recommendations of the Finance Committee;
- (viii) publish or finance the publication of studies, treaties, books, periodicals, reports and other literature from time to time and to sell or arrange for the sale as it may deem fit;
- (ix) appoint such committees as it considers necessary for the exercise of its powers and performance of its duties under this Act;
- (x) appoint Campus Directors;
- (xi) consider and approve the proposals recommended by the Board for Affiliation and Recognition;
- (xii) delegate any of its power to the Directors, Deans, Executive Registrar or any other officer, employee or to any authority of the University or to a committee appointed by it; and
- (xiii) exercise such other powers and perform such other functions as may be conferred or imposed upon it by or under this Act or the Statutes or Ordinances made thereunder for achieving the objects of the University.

(3) The Board of Governors shall meet at least two times in a year and the presence of at least six members shall form the quorum for a meeting of the Board of Governors.

Terms of
office of
members of
Board of
Governors.

17. (1) Save as otherwise provided in this section, the term of a nominated member of the Board of Governors under clause (g) of sub-section (1) of section 15 shall be three years from the date of his nomination.

(2) A nominated member of the Board of Governors shall be eligible for re-nomination for the next term.

(3) A nominated member of the Board of Governors may resign from his office by writing under his hand addressed to the Chairperson and his resignation shall take effect from the date it is accepted by the Chairperson.

(4) The term of office of an *ex officio* member of the Board of Governors shall continue so long as he holds the office by the virtue of which he is a member.

Academic
Council.

18. (1) The Academic Council of the University shall consist of the following members, namely:—

- (i) Vice-Chancellor—Chairperson, *ex officio*;
- (ii) two academicians or professionals to be nominated by the Board of Governors —members;

(iii) two academicians or professionals in the field of forensic science to be nominated by the Board of Governors—members;

(iv) Director-cum-Chief Forensic Scientist, Directorate of Forensic Science Services, Ministry of Home Affairs, Government of India—member, *ex officio*;

(v) Campus Directors—members, *ex officio*;

(vi) one Dean or professor or associate professor from each discipline of the School, by rotation, to be nominated by the Vice-Chancellor—members, *ex officio*;

(vii) two representatives of industry or industry bodies in related sectors to be nominated by the Board of Governors—members.

(2) The Executive Registrar shall be the Secretary of the Council.

(3) The term of office of the members nominated under clauses (ii), (iii), (vi) and (vii) of sub-section (1) shall be three years, and the members shall be eligible for re-nomination for the next term.

19. Subject to the provisions of this Act and the Statutes made thereunder, the Academic Council of the University shall exercise the following powers and perform following functions, namely:—

Powers of
Academic
Council.

(i) to specify the academic policies of the University and be responsible for the maintenance and improvement of standards of instruction, education and evaluation in the University;

(ii) to consider matters of general academic interest either on its own initiative or on a reference from the faculty of the University or the Board of Governors and to take appropriate action thereof;

(iii) to review and recommend to the Board of Governors regarding proposals received from the Board for Affiliation and Recognition;

(iv) to make Ordinances;

(v) to recommend to the Board of Governors, to make such Statutes as are consistent with this Act regarding the academic functioning of the Institute including discipline of students; and

(vi) to exercise such other powers and perform such other functions as may be conferred or imposed upon it by the Statutes or Ordinances.

20. The following shall be the officers of the University, namely:—

Officers of
University.

(a) Vice-Chancellor;

(b) Campus Directors;

(c) Deans;

(d) Executive Registrar; and

(e) such other persons in the service of the University as may be laid down in the Statutes, to be the officers of the University.

21. (1) The Central Government may, in consultation with such State Governments as it deems fit, by notification, appoint the Vice-Chancellor of the University.

Vice-
Chancellor.

(2) A person shall be qualified to be appointed as the Vice-Chancellor of the University, if he is —

(i) a person of eminence in the field of forensic sciences;

(ii) associated in administration of criminal justice, development matters, education, philanthropy, industrial or business development or exemplary

administration in the central services, State services, corporations or public bodies at national and international levels.

(3) The Vice-Chancellor shall hold office for a period of three years and shall be eligible for reappointment for another term or till he attains the age of seventy years.

(4) The other terms and conditions of the Vice-Chancellor shall be such as may be laid down in the Statutes.

(5) The Vice-Chancellor may resign from his office by writing under his hand addressed to the Chancellor and such a resignation shall take effect from the date of acceptance by the Chancellor.

Powers of
Vice-
Chancellor.

22. (1) The Vice-Chancellor shall have, subject to the provisions of this Act, power to cause an inspection or review to be made by such person or persons as he may direct, of the University, its buildings, hostels, libraries, equipment and systems and processes and of any institution or center maintained by the University, and also of the examinations, teaching, research and other works conducted or done by the University and to cause an inquiry to be made in like manner in respect of any matter connected with the administration, academic affairs and finance of the University.

(2) Without prejudice to the generality of the foregoing provisions, the Vice-Chancellor shall—

(i) preside at the meetings of the Board of Governors, Academic Council, Board for Affiliation and Recognition and Finance Committee;

(ii) be the principal academic and executive officer of the University and shall exercise general supervision and control over the affairs of the University and give effect to the decisions of all the authorities of the University;

(iii) be responsible for imparting of instructions and maintenance of discipline in the University;

(iv) submit annual reports and accounts to the Board of Governors;

(v) ensure that decisions taken by the Board of Governors are implemented;

(vi) have the power to delegate some of his powers to any of his subordinates under intimation to the Board of Governors;

(vii) nominate a Director of the University to perform his functions during the period of his leave;

(viii) have all financial powers of the Secretary to the Government of India for the purposes of rules of the Government, in so far as they are applicable or may be made applicable to the conduct of the business of the University, subject to the additional power that may be delegated by the Board of Governors from time to time;

(ix) exercise such other powers and perform such other duties as may be assigned to him by or under this Act or the Statutes or Ordinances or as may be delegated to him by the Board of Governors.

(3) If the post of the Vice-Chancellor remains vacant for any reason, it shall be open to the Chancellor to authorise a senior regular professor in the service of the University or any other appropriate person possessing the qualification provided under sub-section (2) of section 21 to exercise such powers, functions and duties of the Vice-Chancellor during such vacancy.

(4) Where any matter is of urgent nature requiring immediate action and the same cannot be immediately dealt with by the authority or body of the University empowered under this Act to deal with it, the Vice-Chancellor may take such action as he may deem fit and shall forthwith report the action so taken by him to the authority or body of the University who or which, in the ordinary course, would have dealt with the matter:

Provided that if such authority or other body is of the opinion that such action ought not to have been taken by the Vice-Chancellor, it may refer the matter to the Board of Governors which may either confirm the action taken by the Vice-Chancellor or annul the same or modify it in such manner as it thinks fit, and thereupon the action shall cease to have effect or, as the case may be, shall take effect in such modified form, and such modification or annulment shall be without prejudice to the validity of anything previously done by or under the order of the Vice-Chancellor.

(5) Where the exercise of the power by the Vice-Chancellor under sub-section (4) involves the appointment of any person, such appointment shall be confirmed by the competent authority in the University empowered to approve such appointment in accordance with the provisions of this Act and the Statutes made thereunder, within a period of one year from the date of order of the Vice-Chancellor, otherwise such appointment shall cease to have effect on the expiration of a period of one year from the date of order of the Vice-Chancellor.

23. (1) The Campus Directors of the University shall be appointed by the Vice-Chancellor with the approval of the Board of Governors in such manner and on such terms and conditions as may be laid down in the Statutes. Campus Directors.

(2) The Campus Directors shall assist the Vice-Chancellor in managing the academic, administrative and other affairs of the campus of University, and shall exercise such powers and perform such functions as may be laid down in the Statutes or entrusted to them by the Vice-Chancellor.

24. (1) The Deans of each School of the University shall be appointed by the Vice-Chancellor on such terms and conditions as may be laid down in the Statutes. Dean.

(2) The Deans shall assist the Vice-Chancellor, Executive Registrar and respective Campus Directors in managing the academic and other affairs of the Schools of the University and shall exercise such powers and perform such functions as may be laid down in the Statutes or entrusted to them by the Vice-Chancellor.

25. (1) The Executive Registrar shall be appointed by the University in such manner and on such terms and conditions as may be laid down in the Statutes. Executive Registrar.

(2) The Executive Registrar shall exercise the following powers and perform the following duties, namely:—

(i) be responsible for the custody of records, common seal, the funds and properties of the University;

(ii) place before the Board of Governors and other authorities of the University all such information and documents as may be necessary for transaction of its business;

(iii) be responsible to the Vice-Chancellor for the proper discharge of his functions;

(iv) be responsible for the administration of the University and conduct the examinations and make all other arrangements necessary thereof and be responsible for the execution of all processes connected therewith;

(v) attest and execute all documents on behalf of the University;

(vi) verify and sign the pleadings in all suits and other legal proceedings by or against the University and all processes in such suits and proceedings shall be issued to and served on the Executive Registrar;

(vii) act as the Secretary of the Board of Governors, the Academic Council, the Finance Committee and such committees as may be specified by the Board of Governors; and

(viii) exercise such other powers and perform such other duties as may be laid down in the Statutes or as may be delegated to him by the Board of Governors or the Vice-Chancellor.

Finance
Officer.

26. The Finance Officer shall be appointed by the University in such manner, on such emoluments and on such other terms and conditions of service and shall exercise such powers and perform such duties as may be laid down in the Statutes.

Other officers.

27. The manner of appointment and powers and duties of other officers of the University shall be such as may be laid down in the Statutes.

Finance
Committee.

28. (1) The Finance Committee shall consist of the following members, namely:—

(a) Vice-Chancellor, who shall be the Chairperson of the Committee;

(b) two members of the Board of Governors, of which one shall be *ex officio* member to be nominated by the Board of Governors;

(c) all Campus Directors;

(d) one expert in the field of finance to be nominated by the Board of Governors;

(e) Dean of any one School of the University, in rotation, as may be nominated by the Board of Governors.

(2) The Executive Registrar shall be the Secretary of the Finance Committee.

(3) The term of office of the members nominated under clauses (b), (d) and (e) shall be three years and the said members shall be eligible for renomination.

Powers of
Finance
Committee.

29. Save as otherwise provided in this Act, the Finance Committee shall exercise the following powers and perform the following functions, namely:—

(a) to examine the annual accounts and annual budget estimates of the University and to advise the Board of Governors thereof;

(b) to review from time to time the financial position of the University;

(c) to make recommendations to the Board of Governors on all financial policy matters of the University;

(d) to make recommendations to the Board of Governors on all proposals involving raising of funds, receipts and expenditure;

(e) to provide guidelines for investment of surplus funds;

(f) to make recommendations to the Board of Governors on all proposals involving expenditure for which no provision has been made in the budget or for which expenditure in excess of the amount provided in the budget needs to be incurred;

(g) to examine all proposals relating to the revision of pay scales, upgradation of the pay scales and those items which are not included in the budget prior to placing before the Board of Governors; and

(h) to exercise such other powers and perform such other functions as may be conferred or imposed upon it by this Act or the Statutes or Ordinances made thereunder.

Board for
Affiliation
and
Recognition.

30. (1) The Board for Affiliation and Recognition shall be responsible for admitting colleges and institutions to the privileges of the University.

(2) The constitution of the Board for Affiliation and Recognition, the term of office of its members and its powers and functions shall be such as may be laid down in the Statutes.

31. The Board of Governors may, by Statutes, declare such other authorities or officers of the University and specify the powers, functions and duties of each such authority or officer, as the case may be.

Other officers of University.

32. For the purpose of enabling the University to discharge its functions efficiently under this Act, the Central Government may, after due appropriation made by Parliament by law in this behalf, pay to the University, in each financial year, such sums of money in such manner as it may deem fit.

Grants by Central Government.

33. The University may receive such sums of money as grants-in-aid annually or as one-time grant from any State Government.

Grants by State Governments.

CHAPTER IV

ACCOUNTS AND AUDIT

34. The University may receive funds from the Central Government or State Governments or other sources or use its funds to maintain and operate a corpus of the University.

Corpus of University.

35. (1) The University shall maintain a Fund to which shall be credited—

Fund.

(a) all moneys provided by the Central Government;

(b) all moneys received from State Governments;

(c) all fees and other charges received by the University;

(d) all moneys received by the University by way of grants, gifts, donations, benefactions, bequests or transfers;

(e) all interest from corpus, or any other such earnings;

(f) any loans taken by the University;

(g) the moneys received by the University from the collaborating industries in terms of the provisions of the Memorandum of Understanding entered between the University and such industry for establishment of sponsored chairs, fellowships or infrastructure facilities of the University; and

(h) all moneys received by the University in any other manner or from any other source.

(2) All moneys credited to the Fund of the University shall be deposited in such banks or invested in such manner as the University may, with the approval of the Finance Committee, decide.

(3) The Fund of the University shall be applied towards the expenses of the University including expenditure incurred in the exercise of its powers and discharge of its functions by or under this Act.

36. (1) The University shall maintain proper accounts and other relevant records and prepare an annual statement of accounts including the balance-sheet, in such form and accounting standard as may be specified, by notification, by the Central Government in consultation with the Comptroller and Auditor-General of India.

Accounts and audit.

(2) The accounts of the University shall be audited by the Comptroller and Auditor-General of India and any expenditure incurred by it in connection with such audit shall be payable by it to the Comptroller and Auditor-General of India.

(3) The Comptroller and Auditor-General of India and any person appointed by him in connection with the audit of the accounts of the University shall have the same rights, privileges and authority in connection with such audit as the Comptroller and Auditor-General of India has in connection with the audit of the Government accounts, and, in particular, shall have the right to demand the production of books, accounts, connected vouchers and other documents and papers and to inspect the offices of the University.

(4) The accounts of the University as certified by the Comptroller and Auditor-General of India or any other person appointed by him in this behalf together with the audit report thereon shall be forwarded annually to the Central Government and that Government shall cause the same to be laid before each House of Parliament.

Pension and
provident
funds.

37. (1) The University may constitute for the benefit of its employees such provident or pension fund or provide such insurance scheme as it may deem fit in such manner and subject to such conditions as may be laid down in the Statutes.

(2) Where any provident fund has been constituted under sub-section (1), the Central Government may declare that the provisions of the Provident Funds Act, 1925 shall apply to such fund as if it were a Government provident fund. 19 of 1925.

CHAPTER V

ANNUAL REPORT AND APPOINTMENTS

Annual report
of University.

38. (1) The annual report of the University shall be prepared by the Vice-Chancellor, which shall include, among other matters, the steps taken by the University towards the fulfilment of its objects and an outcome based assessment of the research being undertaken by it, and be submitted to the Board of Governors on or before such date as may be specified and the Board of Governors shall consider the report in its annual meeting.

(2) The annual report, as approved by the Board of Governors, shall be published and placed on the website of the University.

(3) The Vice-Chancellor shall prepare and release for every year a report, in English and in Hindi, the working of the University in the previous year on or before the expiry of nine months from the close of financial year, and a copy of the same, together with an audited statement of accounts showing the income and expenditure for the previous year shall be submitted to the Central Government within that stipulated time, and the same may be caused to be laid before each House of Parliament.

Appointments
of officers of
University.

39. All appointments of the employees of the University, except the Vice-Chancellor, shall be made in accordance with the procedure laid down in the Statutes, by —

(a) the Board of Governors, if the appointment is made on the academic staff in the post of Assistant Professor or above, or if the appointment is made on the non-academic staff in any post equivalent to Group 'A' and above, as the case may be;

(b) by the Vice-Chancellor, in any other case.

CHAPTER VI

STATUTES AND ORDINANCES

Statutes.

40. Subject to the provisions of this Act, the Statutes may provide for all or any of the following matters, namely:—

(a) the constitution, powers and functions of authorities and other bodies of the University, as may be constituted from time to time;

(b) the appointment and continuance in office of the members of the said authorities and bodies, the filling up of vacancies of members, and all other matters relating to those authorities and other bodies for which it may be necessary or desirable to provide;

(c) the appointment, powers and duties of the officers of the University and their emoluments;

(d) the appointment of teachers, academic staff from within the country or from outside the country, and other employees of the University, their emoluments and conditions of service;

- (e) the appointment of teachers and academic staff working in any other University or organisation for a specific period for undertaking a joint project;
- (f) the conditions of service of employees including provisions for pension, insurance, provident fund, manner of termination of service and disciplinary action;
- (g) the principles governing the seniority of service of the employees of the University;
- (h) the procedure for arbitration in cases of dispute between employees or students and the University;
- (i) the procedure for appeal to the Board of Governors by any employee or student against the action of any officer or authority of the University;
- (j) the conferment of affiliation to a college or an institution or a Department under the University;
- (k) the establishment and abolition of Schools, departments, centers, halls, colleges and institutions;
- (l) the conferment of honorary degrees;
- (m) the withdrawal of degrees, diplomas, certificates and other academic distinctions;
- (n) the management of campuses and affiliated colleges by the University;
- (o) the delegation of powers vested in the authorities or officers of the University;
- (p) the maintenance of discipline among the employees and students; and
- (q) any other matter, which by this Act are to be, or may be, laid down in the Statutes.

41. (1) The first Statutes of the University shall be made by the Board of Governors with the prior approval of the Central Government and a copy of the same shall be laid as soon as may be it is made, before each House of Parliament:

Statutes how to be made.

Provided that till such Statutes are made, the provisions of existing regulations of the Gujarat Forensic Sciences University, Gandhinagar shall continue to be applicable:

Provided further that till the Statutes for the administrative functioning of Delhi campus of the University is made, the functions in Delhi campus shall continue in the same manner presently being followed by the Lok Nayak Jayaprakash Narayan National Institute of Criminology and Forensic Sciences, New Delhi.

(2) The Board of Governors may, from time to time, make new or additional Statutes or may amend or repeal the Statutes referred to in sub-section (1):

Provided that the Board of Governors shall not make, amend or repeal any Statutes affecting the status, powers or constitution of any authority of the University until such authority has been given an opportunity of expressing an opinion in writing on the proposed changes, and any opinion so expressed shall be considered by the Board of Governors.

(3) Notwithstanding anything contained in this section, the Central Government may direct the University to make provisions in the Statutes in respect of any matter as it may specify.

(4) The power to make Statutes shall include the power to give retrospective effect from a date not earlier than the date of commencement of this Act, to the Statutes or any of them, but no retrospective effect shall be given to any Statute so as to prejudicially affect the interests of any person to whom such Statute may be applicable.

Ordinances.

42. Subject to the provisions of this Act and the Statutes, the Ordinances may provide for all or any of the following matters, namely:—

- (a) the admission of students to the University and their enrolment as such;
- (b) the courses of study to be laid down for all degrees, diplomas and certificates of the University;
- (c) the medium of instruction and examination;
- (d) the award of degrees, diplomas, certificates and other academic distinctions, the qualifications for the same and the means to be taken relating to the granting and obtaining of the same;
- (e) the fees to be charged for courses of study in the University and for admission to examinations, degrees and diplomas to the University;
- (f) the conditions and institution for award of fellowships, scholarships, studentships, medals and prizes;
- (g) the conduct of examination including the term of office and manner of appointment and the duties of examining bodies, examiners and moderators;
- (h) the conditions of residence of the students of the University;
- (i) the special arrangements, if any, which may be made for the residence and teaching of women students and the specifying of special courses of studies for them;
- (j) the establishment of centers of studies, boards of studies, specialised laboratories and other committees;
- (k) the creation, composition and functions of any other body which is considered necessary for improving the academic life of the University;
- (l) the setting up of machinery for redressal of grievances of employees and students; and
- (m) any other matter which by this Act or Statutes, is to be, or may be, specified in the Ordinances.

Ordinances
how made.

43. (1) Save as otherwise provided in this section, Ordinances shall be made by the Academic Council.

(2) All Ordinances made by the Academic Council shall have effect from such date as it may direct, but every Ordinance so made shall be submitted, as soon as may be, to the Board of Governors and shall be considered by the Board of Governors at its next succeeding meeting.

(3) The Board of Governors shall have power by resolution to approve, modify or cancel any such Ordinance and such Ordinance shall from the date of such resolution stand modified accordingly or cancelled, as the case may be.

CHAPTER VII

TRIBUNAL OF ARBITRATION

Tribunal of
Arbitration.

44. (1) Every employee of the University shall be appointed under a written contract, which shall be retained by the University and a copy of which shall be given to the employee concerned.

(2) Any dispute arising out of the contract between the University and any employee shall, at the request of the employee, be referred to a Tribunal of Arbitration consisting of one member appointed by the Board of Governor, one member nominated by the employee concerned and chaired by an umpire appointed by the Central Government.

(3) The decision of the Tribunal of Arbitration shall be final and no suit shall lie in any civil court in respect of the matters decided by the said Tribunal:

Provided that nothing in this sub-section shall preclude the employee from availing of the judicial remedies available under articles 32 and 226 of the Constitution.

(4) Every request made by the employee under sub-section (2) shall be deemed to be a submission to arbitration upon the terms of this section within the meaning of the Arbitration and Conciliation Act, 1996.

26 of 1996.

(5) The procedure for regulating the work of the Tribunal of Arbitration shall be laid down in the Statutes.

45. (1) Any student or candidate for an examination whose name has been removed from the rolls of the University by an order or resolution of the Vice-Chancellor and who has been debarred from appearing at the examinations of the University for more than one year, may, within ten days of the date of receipt of such order or copy of such resolution by him, appeal to the Board of Governors and the Board of Governors may confirm, modify or reverse the decision of the Vice-Chancellor, as the case may be.

Redressal for debarment from examination and disciplinary action against students.

(2) Any dispute arising out of any disciplinary action taken by the University against a student shall, at the request of such student, be referred to a Tribunal of Arbitration and the provisions of sub-sections (2), (3), (4) and (5) of section 44 shall apply to a reference made under this sub-section.

CHAPTER VIII

MISCELLANEOUS

46. If any question arises as to whether any person has been duly elected or appointed as, or is entitled to be, a member of any authority or other body of the University, the matter shall be referred to the Board of Governors for decision.

Disputes as to constitution of authorities and bodies.

47. (1) The Central Government may, after previous publication, make rules to carry out the purposes relating to Board of Governors.

Power of Central Government to make rules in respect of matters relating to Board of Governors.

(2) In particular and without prejudice to the generality of the foregoing power, such rules may provide for all or any of the following matters, namely:—

(a) the manner of filling vacancies among the members of the Board of Governors;

(b) the disqualifications for being chosen as, and for being a member of the Board of Governors;

(c) the circumstances in which, and the authority by which, members may be removed;

(d) the meetings of the Board of Governors and the procedure for conduct of business;

(e) the travelling and other allowances payable to members of the Board of Governors; and

(f) the manner in which functions of the Board of Governors may be exercised.

Acts and proceeding not to be invalidated by vacancies, etc.

48. No act of the Board of Governors or any other body set up under this Act or the Statutes, shall be invalid merely by reason of—

(a) any vacancy in, or defect in the constitution thereof; or

(b) any defect in the election, nomination or appointment of a person acting as a member thereof; or

(c) any irregularity in its procedure not affecting the merits of the case.

University to be a public authority under Right to Information Act.

49. The provisions of Right to Information Act, 2005 shall apply to the University, as it were a public authority defined in clause (h) of section 2 of that Act. 22 of 2005.

Protection of action taken in good faith.

50. No suit or other legal proceedings shall lie against any officer or other employee of the University for anything which is in good faith done or intended to be done in pursuance of any of the provisions of this Act or Statutes or Ordinances made thereunder.

Power of Central Government to issue directions.

51. (1) The University shall, in discharge of its functions under this Act, be bound by such directions on questions of policy as the Central Government may give in writing to it from time to time.

(2) The decision of the Central Government as to whether a question is one of policy or not shall be final.

Residuary provision.

52. (1) The Board of Governors shall have the authority to deal with any matter pertaining to the University and not specifically dealt with in this Act.

(2) The decision of the Board of Governors on all such matters shall be final.

Laying of rules, Statutes, Ordinances and notifications.

53. (1) Every rule, Statute or Ordinance made and every notification issued under this Act shall be published in the Official Gazette.

(2) Every rule, Statute or Ordinance made and every notification issued under this Act, shall be laid, as soon as may be after it is made, before each House of Parliament, while it is in session, for a total period of thirty days which may be comprised in one session or in two or more successive sessions, and if, before the expiry of the session immediately following the session or the successive sessions aforesaid, both Houses agree in making any modification in the rule, Statute, Ordinance or notification or both Houses agree that the rule, Statute, Ordinance or notification should not be made, the rule, Statute, Ordinance or notification shall thereafter have effect only in such modified form or be of no effect, as the case may be; so, however, that any such modification or annulment shall be without prejudice to the validity of anything previously done under that rule, Statute, Ordinance or notification.

Power to remove difficulties.

54. (1) If any difficulty arises in giving effect to the provisions of this Act, the Central Government may, by order published in the Official Gazette, make such provisions or give such directions not inconsistent with the provisions of this Act, as appears to it to be necessary or expedient for removing the difficulty:

Provided that no such order shall be made under this section after the expiry of the period of two years from the date of commencement of this Act.

(2) Every order made under this section shall be laid, as soon as may be after it is made, before each House of Parliament.

Transitional provisions.

55. Notwithstanding anything contained in this Act and the Statutes made thereunder,—

(a) the existing Director General of the Gujarat Forensic Sciences University,

Gandhinagar shall be appointed by the Central Government as the first Vice-Chancellor of the University for a period of three years and he shall be eligible for re-appointment for a further period of three years;

(b) till such time the University constitutes such authorities or committees as may be required under the provisions of this Act, the existing committee or Board in the Gujarat Forensic Sciences University, Gandhinagar shall continue to exercise the respective roles or, as the case may be, till the Board of Governors determine;

(c) the existing Director of Lok Nayak Jayaprakash Narayan National Institute of Criminology and Forensic Sciences, New Delhi shall be appointed as the Campus Director for Delhi campus of the University till a regular Director is appointed by the University;

(d) the existing Registrar of the Gujarat Forensic Sciences University, Gandhinagar shall be appointed as the first Executive Registrar of the University, or, as the case may be, till the Board of Governors determine.

56. (1) The Gujarat Forensic Sciences University Act, 2008 is hereby repealed.

Repeal of
Gujarat Act 17
of 2008.

(2) Notwithstanding such repeal,—

(a) all appointments made, orders issued, degrees and other academic distinctions conferred, diplomas and certificates awarded, privileges granted, or other things done under the Gujarat Forensic Sciences University Act, 2008, shall be deemed to have been respectively made, issued, conferred, awarded, granted or done under the corresponding provisions of this Act and, except as otherwise provided by or under this Act or the Statutes, continue in force unless and until they are superseded by any order made under this Act or the Statutes; and

(b) all the proceedings of selection committee or any other authority, if any, for the appointment or promotion of teachers and other employees that took place before the commencement of this Act and all actions of the concerned authorities in respect of the recommendations of such selection committee or authority, if any, where no orders of appointment on the basis thereof were passed before the commencement of this Act shall, notwithstanding that the procedure for selection has been modified by this Act, be deemed to have been valid but further proceeding in connection with such pending selections shall be taken in accordance with the provisions of this Act and be continued from the stage where they stood immediately before such commencement, except if the concerned authorities take a decision to the contrary.

STATEMENT OF OBJECTS AND REASONS

Criminal justice covers the entire gamut of processes through which crimes are investigated, criminals identified and apprehended, judged, punished and steps taken to prevent recidivism. Forensic sciences, criminology and applied behavioural sciences play a critical role in criminal investigations and prevention of crimes. Though, augmentation of machinery and equipment in the forensic facilities in several States is done through procurement, the availability of trained and qualified manpower to use the same for criminal investigation is lacking. An infusion of academic knowledge, professional skills and the requisite orientation at national level is required to attract talent into this sector. To address this gap, it is proposed to establish a National Forensic Sciences University by upgrading the Gujarat Forensic Sciences University, Gandhinagar, Gujarat, established under the State Act, that is, the Gujarat Forensic Sciences University Act, 2008 and the Lok Nayak Jayaprakash Narayan National Institute of Criminology and Forensic Sciences, New Delhi, as an institution of national importance.

2. The proposed National Forensic Sciences University seeks to facilitate and promote studies and research and to achieve excellence in the field of forensic science in conjunction with applied behavioural science studies, law, criminology and other allied areas and technology and other related fields for strengthening criminal justice system in the country. It would be a teaching, research and affiliating University, and may affiliate colleges and other institutions in the States and Union territories. Apart from imparting education, the proposed University would also set up centres of excellence in the area of forensic sciences and provide modern facilities in these areas.

3. The National Forensic Sciences University Bill, 2020, *inter alia*, seeks to—

(a) establish the National Forensic Sciences University and to declare it as an institution of national importance and to provide for its incorporation;

(b) empower the University to grant degrees and other academic distinctions;

(c) make the University open to all persons irrespective of gender, race, caste, creed, disability, domicile, ethnicity, social or economic background;

(d) provide for authorities such as, Chancellor, Court, Board of Governors, Academic Council, Board for Affiliation and Recognition, Finance Committee and such other authorities as may be laid down in the Statutes to be authorities of the University;

(e) provide that the Board of Governors of the University shall be responsible for the general policy making, superintendence, direction and control of the affairs of the University and shall exercise all powers of the University including the power to review the acts of the Academic Council;

(f) empower the University to have Vice-Chancellor, Deans, Campus Directors, Executive Registrar and such other officers as may be laid down in the Statutes;

(g) provide for maintenance of a Fund by the University;

(h) provide for audit of accounts of the University by the Comptroller and Auditor-General of India;

(i) empower the Central Government to appoint Chancellor and Vice-Chancellor of the University;

(j) provide that there shall be a Tribunal of Arbitration to look into any dispute arising out of the contract between the University and any employee and any dispute arising out of any disciplinary action taken by the University against a student, for speedy redressal;

(k) empower the Board of Governors to frame the First Statutes of the University with the prior approval of the Central Government;

(l) empower the Academic Council to make Ordinances in respect of academic matters and every Ordinance so made shall be submitted for consideration and approval of the Board of Governors;

(m) provide that the University shall be the public authority as defined in clause (h) of section 2 of the Right to Information Act, 2005;

(n) provide for laying of every rule, Statute or Ordinance made and every notification issued under the proposed legislation before each House of Parliament.

4. The Bill seeks to achieve the above objectives.

NEW DELHI;
The 20th March, 2020.

AMIT SHAH.

FINANCIAL MEMORANDUM

Clause 4 of the Bill provides for establishment and incorporation of the National Forensic Sciences, University as an institution of national importance.

2. The annual financial implication is estimated at 94.30 crore rupees. Of this, 54.30 crore rupees is the estimated recurring expenditure and 40.00 crore rupees is the non-recurring expenditure.

3. The expenditure would be met from the internal revenues of the University and the Consolidated Fund of India through the budgetary provisions made under the Ministry of Home Affairs.

MEMORANDUM REGARDING DELEGATED LEGISLATION

Clause 41 of the Bill empowers the Board of Governors to make the first Statutes of the University with the prior approval of the Central Government and to make new or additional Statutes or may amend or repeal the said Statutes. Clause 40 of the Bill specifies the matters in respect of which such Statutes may be made under the proposed legislation. These matters, *inter alia*, relate to: (a) the constitution, powers and functions of authorities and other bodies of the University, as may be constituted from time to time; (b) the appointment and continuance in office of the members of the said authorities and bodies, the filling up of vacancies of members, and all other matters relating to those authorities and other bodies for which it may be necessary or desirable to provide; (c) the appointment, powers and duties of the officers of the University and their emoluments; (d) the appointment of teachers, academic staff and other employees of the University, their emoluments and conditions of service; (e) the appointment of teachers and academic staff working in any other University or organisation for a specific period for undertaking a joint project; (f) the conditions of service of employees including provisions for pension, insurance, provident fund, manner of termination of service and disciplinary action; (g) the principles governing the seniority of service of the employees of the University; (h) the procedure for arbitration in cases of dispute between employees or students and the University; (i) the procedure for appeal to the Board of Governors by any employee or student against the action of any officer or authority of the University; (j) the conferment of autonomous status on a college or an institution or a department under the University; (k) the establishment and abolition of Schools, departments, centers, halls, colleges and institutions; (l) the conferment of honorary degrees; (m) the withdrawal of degrees, diplomas, certificates and other academic distinctions; (n) the management of campuses and affiliated colleges by the University; (o) the delegation of powers vested in the authorities or officers of the University; (p) the maintenance of discipline among the employees and students; and (q) any other matter which by the proposed legislation, is to be, or may be, laid down in the Statutes.

2. Clause 43 of the Bill provides that Ordinances shall be made by the Academic Council. Clause 42 of the Bill specifies the matters in respect of which such Ordinances may be made under the proposed legislation. These matters, *inter alia*, relate to: (a) the admission of students to the University and their enrolment as such; (b) the courses of study to be laid down for all degrees, diplomas and certificates of the University; (c) the medium of instruction and examination; (d) the award of degrees, diplomas, certificates and other academic distinctions, the qualifications for the same and the means to be taken relating to the granting and obtaining of the same; (e) the fees to be charged for courses of study in the University and for admission to examinations, degrees and diplomas to the University; (f) the conditions and institution for award of fellowships, scholarships, studentships, medals and prizes; (g) the conduct of examination including the term of office and manner of appointment and the duties of examining bodies, examiners and moderators; (h) the conditions of residence of the students of the University; (i) the special arrangements, if any, which may be made for the residence and teaching of women students and the specifying of special courses of studies for them; (j) the establishment of centers of studies, boards of studies, specialised laboratories and other committees; (k) the creation, composition and functions of any other body which is considered necessary for improving the academic life of the University; (l) the setting up of machinery for redressal of grievances of employees and students; and (m) any other matter which by the proposed legislation or Statutes, is to be, or may be, specified in the Ordinances.

3. Clause 47 of the Bill empowers the Central Government to make, after previous publication, rules for carrying out the provisions of the proposed legislation. Sub-clause (2) enumerated the matters in respect of which such rules may be made. These matters shall, *inter alia*, include: (a) the manner of filling vacancies among the members of the Board of Governors; (b) the disqualifications for being chosen as, and for being a member of the Board of Governors; (c) the circumstances in which, and the authority by which, members

may be removed; (d) the meetings of the Board of Governors and the procedure for conduct of business; (e) the travelling and other allowances payable to members of the Board of Governors; and (f) the manner in which functions of the Board of Governors may be exercised.

4. Clause 53 of the Bill provides that every rule, Statute or Ordinance made and every notification issued under the proposed legislation is required to be laid before each House of Parliament.

5. The matters in respect of which the rules, the Statutes or the Ordinances may be made are matters of procedural and administrative detail, and as such it is not practicable to provide for them in the proposed Bill itself. The delegation of legislative power is, therefore, of a normal character.

BILL NO. 99 OF 2020

A Bill to establish and declare an institution to be known as the Rashtriya Raksha University as an institution of national importance and to provide for its incorporation and matters connected therewith or incidental thereto.

BE it enacted by Parliament in the Seventy-first Year of the Republic of India as follows:—

CHAPTER I

PRELIMINARY

1. (1) This Act may be called the Rashtriya Raksha University Act, 2020.

Short title and
commencement.

(2) It shall come into force on such date as the Central Government may, by notification in the Official Gazette, appoint.

2. Whereas the objects of the Rashtriya Raksha University are such as to make it an institution of national importance, it is hereby declared that the Rashtriya Raksha University is an institution of national importance.

Declaration of
Rashtriya
Raksha
University as
an institution
of national
importance.

Definitions.

3. In this Act, unless the context otherwise requires,—

(a) "Academic Council " means the Academic Council of the University referred to in section 17;

(b) "affiliated college" means an institution recognised as such by the Executive Council in accordance with the provisions of this Act and the Statutes made thereunder;

(c) "college" means an institution maintained by or admitted to the privileges of the University and includes an affiliated college;

(d) "Dean" means the Dean of the University appointed under section 25;

(e) "department" means an academic department of the University;

(f) "distance education system" means the system of imparting education through any means of communication, such as, broadcasting, telecasting, internet, correspondence courses, seminars, contact programmes or the combination of any two or more such modes;

(g) "employee" means any person appointed by the University and includes teachers, other academic and non-academic staff of the University;

(h) "Executive Council" means the Executive Council of the University constituted under section 16;

(i) "Finance Committee" means the Finance Committee of the University constituted under section 19;

(j) "Fund" means the Fund of University referred to in section 31;

(k) "Governing Body" means the Governing Body of the University constituted under section 13;

(l) "notification" means a notification published in the Official Gazette;

(m) "Pro Vice-Chancellor" means the Pro Vice-Chancellor of the University appointed under section 23;

(n) "Registrar" means the Registrar of the University appointed under section 24;

(o) "School" means a school of study of the University;

(p) "Statutes" and "Ordinances" mean, respectively, the Statutes and Ordinances of the University made under this Act;

(q) "student" means a student of the University and includes any person who has enrolled for pursuing any course of study in the University;

(r) "teachers" means professors, associate professors and assistant professors appointed or recognised as such by Statutes for the purposes of imparting instruction in the University or for giving guidance for research or rendering assistance to students for pursuing any course of study in the University;

(s) "University" means the Rashtriya Raksha University established under section 4;

(t) "Vice-Chancellor" means the Vice-Chancellor of the University appointed under section 22.

CHAPTER II

ESTABLISHMENT OF UNIVERSITY

Establishment
and
incorporation
of University.

4. (1) **The Raksha Shakti University in the State of Gujarat, established under the Raksha Shakti University Act, 2009, shall be established as a body corporate under this Act by the name of Rashtriya Raksha University.**

Gujarat Act
14 of 2009.

(2) **The Rashtriya Raksha University shall be a body corporate having perpetual succession and a common seal with power, subject to the provisions of this Act, to acquire, hold and dispose of property and to contract, and shall, by the said name, sue or be sued.**

(3) **The Headquarters of the University shall be at Gandhinagar in the State of Gujarat.**

(4) **The University may establish and maintain centres and campuses at such other places in India and abroad as it may deem fit.**

5. On and from the date of commencement of this Act,—

Effect of
incorporation
of University.

(a) any reference to the Raksha Shakti University in any contract or other instrument shall be deemed as a reference to the University;

(b) all property, movable and immovable, of or belonging to the Raksha Shakti University shall vest in the University;

(c) all rights and liabilities of the Raksha Shakti University shall be transferred to, and be the rights and liabilities of, the University;

(d) every person employed by the Raksha Shakti University immediately before the commencement of this Act shall hold his office or service in the University by the same tenure, at the same remuneration and upon the same terms and conditions and with the same rights and privileges as to pension, leave, gratuity, provident fund and other matters as he would have held the same if this Act had not been enacted, and shall continue to do so unless and until his employment is terminated or until such tenure, remuneration and terms and conditions are duly altered by the Statutes:

Provided that if the alteration so made is not acceptable to such employee, his employment may be terminated by the University in accordance with the term of the contract with the employee or, if no provision is made therein in this behalf, on payment to him by the University of compensation equivalent to three months' remuneration in case of permanent employees and one month's remuneration in the case of other employees:

Provided further that every person employed before the commencement of this Act, pending the execution of a contract, shall be deemed to have been appointed in accordance with the provisions of a contract consistent with the provisions of this Act and the Statutes:

Provided also that any reference, by whatever form of words, to the Vice-Chancellor of the Raksha Shakti University in any law for the time being in force, or in any instrument or other document, shall be construed as a reference to the Vice-Chancellor of the University;

(e) every person pursuing any academic or research course in every existing institute or department under Raksha Shakti University, immediately before commencement of this Act, shall be deemed to have migrated and registered with the corresponding institute or department, on such commencement at the same level of course in the University from which such person migrated and shall continue to pursue such academic or research course in the University;

(f) all suits and other legal proceedings instituted by or against Raksha Shakti University, immediately before the commencement of this Act, shall be continued or instituted by or against the University;

(g) all colleges, institutions, faculties and departments affiliated to, or admitted to the privileges of, or maintained by, the Raksha Shakti University shall stand affiliated to, or admitted to the privilege of, or maintained by, the University.

Objects of
University.

6. The objects of the University shall be to promote global standards and to provide—

(a) dynamic and high standards of learning and research;

(b) working environment dedicated to the advancement and dissemination of education, research, training and scholarship of the highest quality in the domain of policing including coastal policing, security, law enforcement, criminal justice, cyber security, cyber crime, artificial intelligence and related areas of internal security; and

(c) public safety with a view to build human capital having the highest ideals of citizenship and citizen centric services with special reference to women, weaker sections and minorities, who are endowed with the necessary intellectual acumen, moral commitment and professional competence to meet hands-on, the challenges of crime, justice and public safety in a free society.

Powers and
functions of
University.

7. (1) Subject to the provisions of this Act, the University shall exercise the following powers and perform the following functions, namely:—

(a) to provide instructions and research in such branches of police sciences including coastal policing, security, cyber security, artificial intelligence, cyber crime, risk management, social sciences including studies related to gender sensitisation, minorities and weaker sections, juvenile justice and such other subjects relevant for the Government as well as private sector, as the University may think fit, and for the advancement of learning, research and dissemination of knowledge in such branches;

(b) to plan and prescribe courses of study such as degrees, diplomas and certificates including in-service courses of short and long duration;

(c) to endeavour to design and conduct through its affiliated colleges, integrated courses including post-matriculation in policing related or allied subjects;

(d) to hold examinations and grant degrees, diplomas, certificates and other academic distinctions;

(e) to confer honorary degrees or other distinctions;

(f) to grant, subject to such conditions as the University may determine, diplomas or certificates to, of evaluation or any other method of testing, and to withdraw any such diplomas, certificates, degrees or other academic distinctions for good and sufficient cause;

(g) to provide facilities through distance education system to such persons as it may determine;

(h) to introduce semester system, continuous evaluation and choice-based credit system and enter into agreements with other Universities and academic institutions for credit transfer and joint degree programmes;

(i) to obtain accreditation from the National Assessment and Accreditation Council or any other accrediting agency at the national level;

(j) to introduce e-governance with an effective management information system;

(k) to fix, demand and receive fees and other charges;

(l) to establish, maintain and manage colleges, institutions and halls in other States and Union territories and hostels for the residence of students;

(m) to establish such centres and specialised laboratories or other units for research and instructions as are, in the opinion of the University, necessary for the furtherance of its objects;

(n) to supervise and control the residence and regulate the discipline of students of the University and to make arrangements for promoting their health, general welfare, cultural and corporate life;

(o) to institute academic and other posts and to make appointments thereto (except in the case of the Vice-Chancellor) as may be necessary for imparting instructions and managing all affairs of the University;

(p) to appoint persons working in any other University or academic institution, including those located outside the country as teachers of the University for a specified period;

(q) to co-operate, collaborate or partner or associate with educational or other institutions and organisations, public and private, including those located outside the country having objects wholly or partly similar to those of the University by exchange of teachers and scholars and generally in such manner as may be conducive to their common objects;

(r) to institute and award fellowships, scholarships, exhibitions, prizes and medals;

(s) to provide for the preparation of instructional material, including related software and other audio visual aids;

(t) to make provisions for research and development in areas of core competence of the University;

(u) to enter into, carry out, vary or cancel contracts;

(v) to provide, control and maintain discipline among the students and all categories of employees and to lay down the conditions of service of such employees including their code of conduct;

(w) to establish and maintain such infrastructure as may be necessary;

(x) to set up campuses across the country and off-shore campuses as per requirement;

(y) to admit foreign students, Overseas Citizen of India card holder, Person of Indian Origin, non-resident Indian, children of Indian workers in Gulf and South-East Asian Countries, in such manner and as may be laid down in the Statutes;

(z) to do all such things as may be necessary, incidental or conducive to the attainment of all or any of the objects of the University.

(2) Notwithstanding anything contained in sub-section (1), the University shall not dispose of in any manner any immovable property without the prior approval of the Central Government.

8. The jurisdiction of the University shall extend to the whole of India.

Jurisdiction of University.

9. (1) The University shall be open to all persons irrespective of gender, race, caste, creed, disability, domicile, ethnicity, social or economic background.

University to be open to all races, creeds and classes.

(2) No bequest, donation or transfer of any property shall be accepted by the University which in the opinion of the Executive Council involves conditions or obligations opposed to the spirit and object of this section.

(3) Admissions to every academic programme of study in the University shall be based on merit assessed through transparent and reasonable criteria disclosed prior to the commencement of the process of admission by the University:

Provided that the University shall be a Central Educational Institution for the purposes of the Central Educational Institutions (Reservation in Admission) Act, 2006.

10. (1) It shall be the endeavour of the University to take necessary measures to maintain an all-India character, high standard of teaching and research.

Admission of students.

(2) Admission of students for courses in the University shall be made on an all India basis in such manner as may be specified in the Ordinances.

(3) Admission of students on international basis may be made in such manner as may be laid down in the Statutes and the directions or instructions or guidelines issued by the Central Government in this behalf.

Teaching at University.

11. All teaching at the University shall be in accordance with the Statutes and Ordinances made in this behalf.

CHAPTER III

AUTHORITIES OF UNIVERSITY

Authorities of University.

12. The following shall be the authorities of the University, namely:—

- (a) Governing Body;
- (b) Executive Council;
- (c) Academic Council;
- (d) Finance Committee; and
- (e) such other authorities as may be laid down in the Statutes to be the authorities of the University.

Governing Body.

13. (1) The Central Government may, by the notification in the Official Gazette, constitute a Governing Body of the University from such date as it may specify therein.

(2) The Governing Body shall consist of not more than fifteen members including the Chairperson, with majority of members from academia, industry and relevant professional fields, to be nominated by the Central Government including the following, namely:—

- (a) Chairperson;
- (b) Vice-Chancellor of the University, *ex officio*;
- (c) one representative of the Ministry of Home Affairs not below the rank of Joint Secretary, *ex officio*;
- (d) an officer of Indian Legal Service, not below the rank of Joint Secretary, to be nominated by the Central Government, *ex officio*;
- (e) two representatives of the Government of Gujarat being officers not below the rank of Secretary in that Government;
- (f) one representative of State Police Universities by rotation;
- (g) one person of eminence from the academia or field of education;
- (h) one person of eminence or expertise from the industry or corporate sector;
- (i) one person to be an expert of global eminence from a field having relevance to the objects of the University;
- (j) not more than three persons having expertise in defence, policing, internal security and allied fields.

(3) The Central Government may, in consultation with such State Governments as it deems fit, appoint the Chairperson of the Governing Body, who shall be an eminent person from the field of academia, defence, security, law enforcement or internal security.

Term of office, vacancies among, and allowances payable to, members of Governing Body.

14. (1) Save as otherwise provided in this section, the term of office of a member of the Governing Body, other than an *ex officio* member, shall be for a period of three years from the date of nomination.

(2) The term of office of an *ex officio* member shall continue so long as he holds the office by virtue of which he is a member.

(3) The term of office of a member nominated to fill a casual vacancy shall continue for the remainder of the term of the member in whose place he has been nominated.

(4) Notwithstanding anything contained in this section, an outgoing member shall, unless the Governing Body otherwise directs, continue in office until another person is nominated as a member in his place.

(5) The members of the Governing Body shall be entitled to such travelling and other allowances as may be laid down in the Statutes, but no member shall be entitled to any salary by reason of this sub-section.

15. (1) Subject to the provisions of this Act, the Governing Body of the University shall be responsible for the general policy making, superintendence, direction and control of the affairs of the University and shall exercise all the powers of the University not otherwise provided for by this Act, the Statutes and the Ordinances, and shall have the power to review the acts of the Academic Council.

Powers and
functions of
Governing
Body.

(2) It shall be the general duty of the Governing Body to co-ordinate the activities of the University.

(3) Without prejudice to the provisions of sub-section (2), the Governing Body shall perform the following functions, namely:—

(a) to formulate and review the broad policies and programmes of the University and suggest measures for the development of the University;

(b) to advise on matters relating to the duration of the courses, degrees and other academic distinctions to be conferred by the University, admission standards and other academic matters;

(c) to lay down policy regarding cadres, methods of recruitment and conditions of service of employees, institution of scholarships and fellowships, levying of fees and other matters of common interest;

(d) to examine the development plans of the University and to approve such of them as are considered necessary and also to indicate broadly the financial implications of such approved plans;

(e) to examine the annual budget estimates of the University and to recommend to the Central Government the allocation of funds for that purpose;

(f) to lay down the policy and take decisions on questions of policy relating to the administration and working of the University;

(g) to institute courses of study;

(h) to make Statutes;

(i) to institute and appoint persons to academic as well as other posts;

(j) to make necessary recommendation in matters for the furtherance of the objective of the University;

(k) to consider and direct the Executive Council to amend or repeal Ordinances;

(l) to consider and pass resolutions on the annual report, annual accounts and the budget estimates of the University for the next financial year, together with a statement of its development plans, submitted by the Executive Council and Academic Council, as it thinks fit;

(m) to delegate any of its powers to the Executive Council, Vice-Chancellor, Pro Vice-Chancellors, Deans, Registrar or any authority of the University or to a committee or to any other officer or employee, of the University;

(n) to exercise such other powers and perform such other duties as may be conferred or imposed upon it by this Act or the Statutes.

(4) The Governing Body shall have the power to appoint such committees as it considers necessary for the exercise of its powers and the performance of its duties under this Act.

Executive
Council.

16. (1) The Executive Council shall be the principal executive body of the University.

(2) The Vice-Chancellor shall be the *ex officio* Chairperson of the Executive Council.

(3) The constitution of the Executive Council, the term of office of its members and its powers and functions shall be such as may be laid down in the Statutes:

Provided that such number of members as may be laid down in the Statutes shall be from among the members of the Governing Body.

Academic
Council.

17. The Academic Council of the University shall consist of the following persons, namely:—

(a) the Vice-Chancellor shall be the *ex officio* Chairperson of the Academic Council;

(b) the professors appointed or recognised as such by the University for the purpose of imparting instruction;

(c) three persons to be appointed by the Governing Body from among persons of national or international eminence in the industry or academia having relevance to the objects of the University;

(d) two persons, not being employees of the University, to be nominated by the Vice-Chancellor, from amongst educationists of repute;

(e) one person with wide experience in policing and internal security on rotation from States and Union territories to be nominated by the Central Government; and

(f) two persons from international universities to be nominated by the Governing Body.

Functions of
Academic
Council.

18. The Academic Council shall be the principal academic body of the University and shall, subject to the provisions of this Act, the Statutes and Ordinances made thereunder, coordinate and exercise control and general supervision over the academic policies of the University and shall be responsible for the maintenance of standards of learning, education, instruction, evaluation and examinations within the University and shall exercise such other powers and perform such other functions as may be conferred or imposed upon it by the Statutes.

Finance
Committee.

19. The Constitution, powers and functions of the Finance Committee shall be such as may be laid down in the Statutes.

Board for
Affiliation
and
Recognition.

20. (1) The Board for Affiliation and Recognition shall be responsible for admitting colleges and institutions to the privileges of the University.

(2) The constitution of the Board for Affiliation and Recognition, the term of office of its members and its powers and duties shall be such as may be laid down in the Statutes.

Officers of
University.

21. The following shall be the officers of the University, namely:—

(a) Vice-Chancellor;

(b) Pro Vice-Chancellor;

(c) Registrar;

(d) Dean;

(e) Finance Officer; and

(f) such other officers as may be laid down in the Statutes to be officers of the University.

22. (1) The Central Government may, in consultation with such State Governments as it deems fit, appoint the Vice-Chancellor of the University, who shall be a person possessing the highest level of competence, integrity, moral and institutional commitment, with extensive knowledge in policing or research or administration or social sciences, preferably having wide experience in police training and internal security or a distinguished academician with a minimum of ten years administrative experience in a reputed research or academic organisation.

Vice-Chancellor.

(2) The Vice-Chancellor shall be principal academic and chief executive officer of the University and shall be responsible for the proper administration of the University and for the imparting of instruction and maintenance of discipline therein.

(3) The Vice-Chancellor shall submit annual reports and accounts to the Governing Body.

(4) It shall be the duty of the Vice-Chancellor to ensure that decisions taken by the Governing Body are implemented.

(5) The Vice-Chancellor shall ordinarily preside over the meetings of the Academic Council and convocations of the University.

(6) The Vice-Chancellor shall exercise such other powers and perform such other duties as may be assigned to him by this Act or laid down in the Statutes or Ordinances.

23. The Pro Vice-Chancellor of the University shall be appointed in such manner, on such emoluments and other conditions of service and shall exercise such powers and perform such duties, as may be laid down in the Statutes.

Pro Vice-Chancellor.

24. (1) The Registrar of the University shall be appointed in such manner and on such terms and conditions as may be laid down in the Statutes.

Registrar.

(2) The Registrar shall be the custodian of records, common seal, funds of the University and such other property of the University as the Governing Body shall commit to his charge.

(3) The Registrar shall act as the Secretary of the Governing Body, the Executive Council, the Academic Council and such other committees as may be laid down in the Statutes.

(4) The Registrar shall be responsible to the Vice-Chancellor for the proper discharge of his functions.

(5) The Registrar shall exercise such other powers and perform such other duties as may be assigned to him by this Act or the Statutes or by the Vice-Chancellor.

25. The Dean of the University shall be appointed in such manner, on such emoluments and other conditions of service and shall exercise such powers and perform such duties, as may be laid down in the Statutes.

Dean.

26. The Finance Officer shall be appointed in such manner, on such emoluments and other conditions of service and shall exercise such powers and perform such duties, as may be laid down in the Statutes.

Finance Officer.

27. The powers and duties of other authorities and officers, other than those hereinbefore mentioned, of the University including their terms and conditions of service shall be such as may be laid down in the Statutes.

Other authorities and officers.

28. For the purpose of enabling the University to discharge its functions efficiently under this Act, the Central Government may, after due appropriation made by Parliament by law in this behalf, pay to the University in each financial year such sums of money in such manner as it may think fit.

Grants by Central Government.

Grants by
State
Governments.

29. The University may receive such sums of money as grants-in-aid annually or as one-time grant from any State Government.

CHAPTER IV

ACCOUNTS AND AUDIT

Corpus of
University.

30. The University may receive funds from the Central Government or State Governments or other sources or use its funds to maintain and operate a corpus of the University.

Fund.

31. (1) The University shall maintain a Fund to which shall be credited—

- (a) all moneys provided by the Central Government;
- (b) all moneys received from State Governments;
- (c) all fees and other charges received by the University;
- (d) all moneys received by the University by way of grants, gifts, donations, benefactions, bequests or transfers; and
- (e) all moneys received by the University in any other manner or from any other source.

(2) All moneys credited to the Fund of the University shall be deposited in such banks or invested in such manner as the University may, with the approval of the Central Government, decide.

(3) The Fund of the University shall be applied towards meeting its expenses including expenditure incurred in the exercise of its powers and discharge of its duties under this Act.

Accounts and
audit.

32. (1) The University shall maintain proper accounts and other relevant records and prepare an annual statement of accounts including the balance-sheet in such form and accounting standard as may be specified, by notification, by the Central Government in consultation with the Comptroller and Auditor-General of India.

(2) The accounts of the University shall be audited by the Comptroller and Auditor-General of India and any expenditure incurred by it in connection with such audit shall be payable by it to the Comptroller and Auditor-General of India.

(3) The Comptroller and Auditor-General of India and any person appointed by him in connection with the audit of the accounts of the University shall have the same rights, privileges and authority in connection with such audit as the Comptroller and Auditor-General of India has in connection with the audit of the Government accounts, and, in particular, shall have the right to demand the production of books, accounts, connected vouchers and other documents and papers and to inspect the offices of the University.

(4) The accounts of the University as certified by the Comptroller and Auditor-General of India or any other person appointed by him in this behalf together with the audit report thereon shall be forwarded annually to the Central Government and that Government shall cause the same to be laid before each House of Parliament.

Pension and
provident
fund.

33. (1) The University may constitute for the benefit of its employees such provident or pension fund or provide such insurance scheme as it may deem fit in such manner and subject to such conditions as may be laid down in the Statutes.

(2) Where any provident fund has been constituted under sub-section (1), the Central Government may declare that the provisions of the Provident Funds Act, 1925 shall apply to such fund as if it were a Government provident fund:

CHAPTER V

ANNUAL REPORT AND APPOINTMENTS

34. (1) The annual report of the University shall be prepared by the Executive Council, which shall include, among other matters, the steps taken by the University towards the fulfilment of its objects and an outcome based assessment of the research being undertaken by it, and be submitted to the Governing Body on or before such date as may be specified and the Governing Body shall consider the report in its annual meeting.

Annual report of University.

(2) The annual report as approved by the Governing Body shall be published and placed on the website of the University.

(3) The Executive Council shall prepare and release for every year a report, in English and in Hindi, the working of the University in the previous year on or before the expiry of nine months from the close of financial year, and a copy of the same, together with an audited statement of accounts showing the income and expenditure for the previous year shall be submitted to the Central Government within that stipulated time, and the same may be caused to be laid before each House of Parliament.

35. All appointments of the employees of the University, except that of the Vice-Chancellor, shall be made in accordance with the procedure laid down in the Statutes, by—

Appointments.

(a) the Governing Body, if the appointment is made on the academic staff in the post of Assistant Professor or above, or if the appointment is made on the non-academic staff, in any post equivalent to Group 'A' and above;

(b) by the Vice-Chancellor, in any other case.

CHAPTER VI

STATUTES AND ORDINANCES

36. Subject to the provisions of this Act, the Statutes may provide for all or any of the following matters, namely:—

Statutes.

(a) the manner of recognition of an institution by the Executive Council as affiliated college;

(b) the constitution, powers and functions of, authorities and other bodies including disciplinary committee and examination committee, of the University as may be constituted from time to time;

(c) the appointment and continuance in office of the members of the said authorities and bodies, the filling up of vacancies of members, and all other matters relating to those authorities and other bodies for which it may be necessary or desirable to provide;

(d) the appointment, powers and duties of the officers of the University and their emoluments;

(e) the appointment of teachers, academic staff and other employees of the University, their emoluments and conditions of service;

(f) the appointment of teachers and academic staff working in any other University or organisation for a specific period for undertaking a joint project;

(g) the conditions of service of employees including provisions for pension, insurance, provident fund, the manner of termination of service and disciplinary action;

(h) the principles governing the seniority of service of the employees of the University;

- (i) the procedure for arbitration in cases of dispute between employees or students and the University;
- (j) the procedure for appeal to the Governing Body by any employee or student against the action of any officer or authority of the University;
- (k) the conferment of autonomous status on a college or an institution or a department;
- (l) the establishment and abolition of Schools, departments, centers, halls, colleges and institutions;
- (m) the manner of co-operation and collaboration with other Universities, institutions and other agencies including learned bodies, associations and the private sector;
- (n) the conferment of honorary degrees;
- (o) the withdrawal of degrees, diplomas, certificates and other academic distinctions;
- (p) the management of colleges and institutions established by the University;
- (q) the delegation of powers vested in the authorities or officers of the University;
- (r) the maintenance of discipline among the employees and students; and
- (s) any other matter which by this Act is to be, or may be, laid down in the Statutes.

Statutes how made.

37. (1) The first Statute of the University shall be made by the Governing Body with the prior approval of the Central Government and a copy of the same shall be laid, as soon as may be it is made, before each House of Parliament.

(2) The Governing Body may, from time to time, make new or additional Statutes or may amend or repeal the Statutes referred to in sub-section (1):

Provided that the Governing Body shall not make, amend or repeal any Statute affecting the status, powers or constitution of any authority of the University until such authority has been given an opportunity of expressing an opinion in writing on the proposed changes, and any opinion so expressed shall be considered by the Governing Body.

Ordinances.

38. Subject to the provisions of this Act and the Statutes, the Ordinances may provide for all or any of the following matters, namely:—

- (a) the admission of students to the University and their enrolment as such;
- (b) the courses of study to be laid down for all degrees, diplomas and certificates of the University;
- (c) the medium of instruction and examination;
- (d) the award of degrees, diplomas, certificates and other academic distinctions, the qualifications for the same and the means to be taken relating to the granting and obtaining of the same;
- (e) the fees to be charged for courses of study in the University and for admission to examinations, degrees and diplomas to the University;
- (f) the conditions and institution for award of fellowships, scholarships, studentships, medals and prizes;
- (g) the conduct of examination including the term of office and manner of appointment and the duties of examining bodies, examiners and moderators;

(h) the conditions of residence of the students of the University;

(i) the special arrangements, if any, which may be made for the residence and teaching of women students and the specifying of special courses of studies for them;

(j) the establishment of centers of studies, boards of studies, specialised laboratories and other committees;

(k) the creation, composition and functions of any other body which is considered necessary for improving the academic life of the University;

(l) the setting up of machinery for redressal of grievances of employees and students; and

(m) any other matter which by this Act or Statutes, is to be, or may be, specified in the Ordinances.

39. (1) Save as otherwise provided in this section, Ordinances shall be made by the Executive Council. Ordinances
how made.

(2) All Ordinances made by the Executive Council shall have effect from such date as it may direct, but every Ordinance so made shall be submitted, as soon as may be, to the Governing Body and shall be considered by the Governing Body at its next succeeding meeting.

(3) The Governing Body shall have power by resolution to approve, modify or cancel any such Ordinance and such Ordinance shall from the date of such resolution stand modified accordingly or cancelled, as the case may be.

CHAPTER VII

TRIBUNAL OF ARBITRATION

40. (1) Every employee of the University shall be appointed under a written contract, which shall be retained by the University and a copy of the same shall be given to the employee concerned. Tribunal of
Arbitration
for
employees.

(2) Any dispute arising out of the contract between the University and any employee shall, at the request of the employee, be referred to a Tribunal of Arbitration consisting of one member appointed by the Executive Council, one member nominated by the employee concerned and chaired by an umpire appointed by the Governing Body.

(3) The decision of the Tribunal of Arbitration shall be final and no suit shall lie in any civil court in respect of the matters decided by the said Tribunal:

Provided that nothing in this sub-section shall preclude the employee from availing of the judicial remedies available under articles 32 and 226 of the Constitution.

(4) Every request made by the employee under sub-section (2) shall be deemed to be a submission to arbitration upon the terms of this section within the meaning of the Arbitration and Conciliation Act, 1996.

(5) The procedure for regulating the work of the Tribunal shall be laid down in the Statutes.

41. (1) Any student or candidate for an examination whose name has been removed from the rolls of the University by an order of the Vice-Chancellor on the recommendation of the disciplinary committee or examination committee, as the case may be, and who has been debarred from appearing at the examinations of the University for more than one year, may, within ten days of the date of receipt of such order by him, appeal to the Governing Body and the Governing Body may confirm, modify or reverse the decision of the Vice-Chancellor. Redressal for
debarment
from
examination
and
disciplinary
action against
students.

(2) Any dispute arising out of any disciplinary action taken by the University against a student shall, at the request of such student, be referred to a Tribunal of Arbitration and the provisions of sub-sections (2), (3), (4) and (5) of section 40 shall apply to a reference made under this sub-section.

CHAPTER VIII

MISCELLANEOUS

Disputes as to constitution of authorities and bodies.

42. If any question arises as to whether any person has been duly elected or appointed as, or is entitled to be, a member of any authority or other body of the University, the matter shall be referred to the Central Government, and the decision of that Government thereon shall be final.

Power of Central Government to make rules in respect of matters relating to Governing Body.

43. (1) The Central Government may, after previous publication, make rules to carry out the purposes relating to Governing Body.

(2) In particular and without prejudice to the generality of the foregoing power, such rules may provide for all or any of the following matters, namely:—

(a) the manner of filling vacancies among the members of the Governing Body;

(b) the disqualifications for being chosen as, and for being a member of the Governing Body;

(c) the circumstances in which, and the authority by which, members may be removed;

(d) the meetings of the Governing Body and the procedure for conduct of business;

(e) the travelling and other allowances payable to members of the Governing Body; and

(f) the manner in which functions of the Governing Body may be exercised.

Acts and proceeding not to be invalidated by vacancies, etc.

44. No act of the Governing Body or any other body set up under this Act or the Statutes, shall be invalid merely by reason of—

(a) any vacancy in, or defect in the constitution thereof; or

(b) any defect in the election, nomination or appointment of a person acting as a member thereof; or

(c) any irregularity in its procedure not affecting the merits of the case.

University to be public authority under Right to Information Act.

45. The provisions of the Right to Information Act, 2005 shall apply to the University, as if it were a public authority defined in clause (h) of section 2 of that Act.

22 of 2005.

Power of Central Government to review work and progress made and to hold enquiries.

46. (1) The Central Government may, from time to time, appoint one or more persons to review the work and progress of the University, including colleges and institutions administered by it, and hold enquiries thereof and to submit a report thereon in such manner as the Central Government may direct.

(2) Upon receipt of any such report, the Central Government may, after obtaining the views of the Governing Body thereon through the Vice-Chancellor, take such action and issue such directions as it considers necessary in respect of any of the matters dealt with in the report and the University shall be bound to comply with such directions.

<p>47. No suit or other legal proceedings shall lie against any officer or other employee of the University for anything which is in good faith done or intended to be done in pursuance of any of the provisions of this Act, the Statutes or the Ordinances made thereunder.</p>	Protection of action taken in good faith.
<p>48. (1) The Governing Body shall have the authority to deal with any matter pertaining to the University and not specifically dealt with in this Act.</p>	Residuary provisions.
<p>(2) The decision of the Governing Body on all such matters shall, subject to revision by the Central Government, be final.</p>	
<p>49. The University shall carry out such directions as may be issued to it from time to time by the Central Government for the efficient administration of this Act.</p>	Power of Central Government to issue directions.
<p>50. (1) If any difficulty arises in giving effect to the provisions of this Act, the Central Government may, by order published in the Official Gazette, make such provisions or give such directions not inconsistent with the provisions of this Act, as appears to it to be necessary or expedient for removing the difficulty:</p>	Power to remove difficulties.
<p>Provided that no such order shall be made under this section after the expiry of the period of two years from the date of commencement of this Act.</p>	
<p>(2) Every order made under this section shall be laid, as soon as may be after it is made, before each House of Parliament.</p>	
<p>51. (1) Every rule, Statute or Ordinance made and every notification issued under this Act shall be published in the Official Gazette.</p>	Laying of rules, Statutes, Ordinances and notifications.
<p>(2) Every rule, Statute or Ordinance made and every notification issued under this Act, shall be laid, as soon as may be after it is made, before each House of Parliament, while it is in session, for a total period of thirty days which may be comprised in one session or in two or more successive sessions, and if, before the expiry of the session immediately following the session or the successive sessions aforesaid, both Houses agree in making any modification in the rule, Statute, Ordinance or notification or both Houses agree that the rule, Statute, Ordinance or notification should not be made, the rule, Statute, Ordinance or notification shall thereafter have effect only in such modified form or be of no effect, as the case may be; so, however, that any such modification or annulment shall be without prejudice to the validity of anything previously done under that rule, Statute, Ordinance or notification.</p>	
<p>52. (1) The existing Board of Governors, Finance Committee and other committees functioning in the Raksha Shakti University, Gujarat shall continue to function till such time the University constitutes the authorities or committees under the provisions of this Act.</p>	Transitional provisions.
<p>(2) The existing officers of the Raksha Shakti University, Gujarat such as, Vice-Chancellor, Registrar or Finance Officer, shall continue to function till such time the officers are appointed under the provisions of this Act.</p>	
<p>53. (1) The Raksha Shakti University Act, 2009 is hereby repealed.</p>	Repeal of Gujarat Act 14 of 2009.
<p>(2) Notwithstanding such repeal,—</p> <p>(a) all appointments made, orders issued, degrees and other academic distinctions conferred, diplomas and certificates awarded, privileges granted, or other things done under the Raksha Shakti University Act, 2009, shall be deemed to have been respectively made, issued, conferred, awarded, granted or done under the corresponding provisions of this Act and, except as otherwise provided by or under this Act or the Statutes, continue in force unless and until they are superseded by any order made under this Act or the Statutes; and</p>	

(b) all the proceedings of selection committee or any other authority, if any, for the appointment or promotion of teachers and other employees that took place before the commencement of this Act and all actions of the concerned authorities in respect of the recommendations of such selection committee or authority, if any, where no orders of appointment on the basis thereof were passed before the commencement of this Act shall, notwithstanding that the procedure for selection has been modified by this Act, be deemed to have been valid but further proceedings in connection with such pending selections shall be taken in accordance with the provisions of this Act and be continued from the stage where they stood immediately before such commencement, except if the concerned authorities take a decision to the contrary.

STATEMENT OF OBJECTS AND REASONS

Though police in India is organised State-wise, the basic concepts and methodology of the police work are more or less similar in the entire country. There is an urgent need for institutions to provide police and security services with the necessary academic knowledge, professional skills and community orientation. At present, there are only few institutions in the country which provide the environment, infrastructure and specialisation for imparting education in police sciences and internal security to meet the demands of modern, citizen-centric policing. Hence, there is a need to develop perspectives, undertake research and impart knowledge in the domain of policing and allied areas to the youth aspiring to join police and security forces at national level.

2. To address the aforesaid, it is proposed to establish the Rashtriya Raksha University by upgrading the Raksha Shakti University, Gandhinagar, Gujarat, established under the State Act, that is, the Raksha Shakti University Act, 2009 by the Government of Gujarat as an institution of national importance.

3. The Rashtriya Raksha University is proposed to be a multi-disciplinary University to create new knowledge through research and collaboration with different stakeholders and help to fulfil the need for a pool of trained professionals with specialised knowledge and new skill sets in various wings of policing, the criminal justice system and correctional administration. The University will have linkage with world class universities in other countries, which will be need based, for the purpose of exchange of contemporary research, academic collaboration, course design, technical know-how and training and skill development.

4. The Rashtriya Raksha University Bill, 2020, *inter alia*, seeks to—

(a) establish the Rashtriya Raksha University and to declare it as an institution of national importance and to provide for its incorporation;

(b) provide that the University will be a multi-disciplinary University and will create new knowledge through research and collaboration with different stakeholders;

(c) empower the University to grant degrees and other academic distinctions;

(d) make the University open to all persons irrespective of gender, race, caste, creed, disability, domicile, ethnicity, social or economic background;

(e) provide for authorities such as, Governing Body, Executive Council, Academic Council, Finance Committee and such other authorities as may be laid down in the Statutes to be the authorities of the University;

(f) provide that the Governing Body of the University shall be headed by the Chairperson and shall be responsible for the general policy making, superintendence, direction and control of the affairs of the University;

(g) provide for officers of the University such as, Vice-Chancellor, Pro Vice-Chancellor, Registrar, Dean, Finance Officer and such other officers as may be laid down in the Statutes;

(h) provide for maintenance of a Fund by the University;

(i) provide for audit of the accounts of the University by the Comptroller and Auditor-General of India;

(j) empower the Central Government to appoint the Vice-Chancellor, who shall be the principal academic and chief executive officer of the University;

(k) provide that there shall be a Tribunal of Arbitration to look into any dispute arising out of the contract between the University and any employee and any dispute arising out of any disciplinary action taken by the University against a student, for speedy disposal;

(l) empower the Governing Body to frame the First Statutes of the University with the prior approval of the Central Government;

(m) empower the Executive Council to make Ordinances in respect of academic matters and every Ordinance so made shall be submitted for consideration and approval of the Governing Body;

(n) provide for laying of every rule, Statute or Ordinance made and every notification issued under the proposed legislation before each House of Parliament;

(o) empower the Central Government to review the work and progress of the University, including colleges and institutions administered by it, and hold enquiries thereof and to submit a report thereon in such manner as that Government may direct;

(p) provide that the University shall be the public authority as defined in clause (h) of section 2 of the Right to Information Act, 2005.

5. The Bill seeks to achieve the above objectives.

NEW DELHI;

AMIT SHAH

The 20th March, 2020

FINANCIAL MEMORANDUM

Clause 4 of the Bill provides for establishment and incorporation of the Rashtriya Raksha University as an institution of national importance.

2. The financial implication is limited to the expenditure on salaries and other office expenses, which is estimated as twenty crore rupees per annum. At this stage, it is difficult to make any estimate of the expenditure towards non-recurring capital expenditure for further development of infrastructure and other facilities of the University.

3. The expenditure would be met from the Consolidated Fund of India through the budgetary provisions made under the Ministry of Home Affairs.

MEMORANDUM REGARDING DELEGATED LEGISLATION

Clause 13 of the Bill empowers the Central Government, by the notification in the Official Gazette, to constitute a Governing Body of the University from such date as it may specify therein.

2. Clause 37 of the Bill empowers the Governing Body to make the First Statutes of the University with the prior approval of the Central Government and to make new or additional Statutes or may amend or repeal the said Statutes. Clause 36 of the Bill specifies the matters in respect of which such Statutes may be made under the proposed legislation. These matters, *inter alia*, relate to: (a) the manner of recognition of an institution by the Executive Council as affiliated college; (b) the constitution, powers and functions of, authorities and other bodies including disciplinary committee and examination committee, of the University as may be constituted from time to time; (c) the appointment and continuance in office of the members of the said authorities and bodies, the filling up of vacancies of members, and all other matters relating to those authorities and other bodies for which it may be necessary or desirable to provide; (d) the appointment, powers and duties of the officers of the University and their emoluments; (e) the appointment of teachers, academic staff and other employees of the University, their emoluments and conditions of service; (f) the appointment of teachers and academic staff working in any other University or organisation for a specific period for undertaking a joint project; (g) the conditions of service of employees including provisions for pension, insurance, provident fund, the manner of termination of service and disciplinary action; (h) the principles governing the seniority of service of the employees of the University; (i) the procedure for arbitration in cases of dispute between employees or students and the University; (j) the procedure for appeal to the Governing Body by any employee or student against the action of any officer or authority of the University; (k) the conferment of autonomous status on a college or an institution or a department; (l) the establishment and abolition of Schools, departments, centres, halls, colleges and institutions; (m) the manner of co-operation and collaboration with other Universities, institutions and other agencies including learned bodies, associations and the private sector; (n) the conferment of honorary degrees; (o) the withdrawal of degrees, diplomas, certificates and other academic distinctions; (p) the management of colleges and institutions established by the University; (q) the delegation of powers vested in the authorities or officers of the University; (r) the maintenance of discipline among the employees and students; and (s) any other matter which by the proposed legislation is to be, or may be, laid down in the Statutes.

3. Clause 39 of the Bill provides that Ordinances shall be made by the Executive Council with the approval of the Governing Body. Clause 38 of the Bill specifies the matters in respect of which such Ordinances may be made under the proposed legislation. These matters, *inter alia*, relate to: (a) the admission of students to the University and their enrolment as such; (b) the courses of study to be laid down for all degrees, diplomas and certificates of the University; (c) the medium of instruction and examination; (d) the award of degrees, diplomas, certificates and other academic distinctions, the qualifications for the same and the means to be taken relating to the granting and obtaining of the same; (e) the fees to be charged for courses of study in the University and for admission to examinations, degrees and diplomas to the University; (f) the conditions and institution for award of fellowships, scholarships, studentships, medals and prizes; (g) the conduct of examination including the term of office and manner of appointment and the duties of examining bodies, examiners and moderators; (h) the conditions of residence of the students of the University; (i) the special arrangements, if any, which may be made for the residence and teaching of women students and the specifying of special courses of studies for them; (j) the establishment of centres of studies, boards of studies, specialised laboratories and other committees; (k) the creation, composition and functions of any other body which is considered necessary for improving the academic life of the University; (l) the setting up of machinery for redressal of grievances of employees and students; and (m) any other matter which by the proposed legislation or Statutes, is to be, or may be, specified in the Ordinances.

4. Clause 43 of the Bill empowers the Central Government to make, after previous publication, rules for carrying out the provisions of the proposed legislation. Sub-clause (2) enumerates the matters in respect of which such rules may be made. These matters shall, *inter alia*, include: (a) the manner of filling vacancies among the members of the Governing Body; (b) the disqualifications for being chosen as, and for being a member of the Governing Body; (c) the circumstances in which, and the authority by which, members may be removed; (d) the meetings of the Governing Body and the procedure of conducting business; (e) the travelling and other allowances payable to members of the Governing Body; and (f) the manner in which functions of the Governing Body may be exercised.

5. Clause 51 of the Bill provides that every rule, Statute or Ordinance made and every notification issued under the proposed legislation is required to be laid before each House of Parliament.

6. The matters in respect of which the rules, the Statutes or the Ordinances may be made are matters of procedural and administrative detail, and as such it is not practicable to provide for them in the proposed Bill itself. The delegation of legislative power is, therefore, of a normal character.

SNEHLATA SHRIVASTAVA,
Secretary-General.